

Stratham Planning Board Meeting Minutes January 18, 2017 Municipal Center, Selectmen's Meeting Room

10 Bunker Hill Avenue

Time: 7:00 PM

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Members Present: Bob Baskerville, Vice Chairman

David Canada, Selectmen's Representative

Jameson Paine, Member Tom House, Member Nancy Ober, Alternate Lee Paladino, Alternate

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Members Absent: Mike Houghton, Chairman

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Staff Present: Tavis Austin, Town Planner

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1. Call to Order/Roll Call

As the Chairman was absent, the Vice Chair Mr. Baskerville took roll call. Mr. Baskerville asked Ms. Ober if she would be a full voting member for Mr. Houghton. Ms. Ober agreed.

2. Review/Approval of Meeting Minutes

a. January 04, 2017

Mr. Paine made a motion to accept the meeting minutes from January 4, 2017. Motion seconded by Ms. Ober. Motion carried unanimously.

Mr. Paine suggested the Board hear the 2 preliminary consultations for cell tower locations first. The rest of the Board were in agreement. Ms. Paladino recused herself for these 2 applications due to a conflict of interest.

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3. Public Hearing(s)

- b. Verizon Wireless, represented by McLane Law Firm, 900 Elm Street, Manchester, NH 03101 for the property located at 57 Portsmouth Avenue, Tax Map 9 Lot 006. Conditional Use Permit application, Site Plan Review Application, and Special Exception Permit application pursuant to Sections 19.4.2 and 19.7 of the Stratham Zoning Ordinance to construct a 150' tall monopole wireless service facility, associated antennas and cabling, and installation of ground based telecommunications equipment and fencing.
 - Mr. Austin informed the Board that since the last meeting the third party RF report was now available complete with the applicant's response to the report.

Mr. Manougian, attorney representing Verizon started by saying the ZBA voted unanimously in favor of granting a special exception at the last meeting in accordance with Section 17,8.2.c and i 1-6. Tonight they are there to seek approval for the conditional use permit and site plan review.

Mr. Manougian referred to the third party RF report done by Menkes to review the third party

Mr. Manougian referred to the third party RF report done by Menkes to review the third party review report done by Mr. Keith Vallente of C-Squared Systems. He said they had addressed the comments of the third party reviewer. The Menkes report commented that Verizon hadn't provided a RF emissions report; they have done that now and was part of the latest packet. Mr. Manougian said he believed it was mentioned at the first joint ZBA/Planning Board meeting that one star RF report and analysis prove that they comply with the FCC requirements concerning emissions so that matter is off the table and not before the Board to look at. He introduced Keith Vallente from C-Squared Systems who provided the original RF report for Verizon. Mr. Vallente said that he felt in general that the Menkes report was generally supportive and came to similar conclusions. The Menkes report talked about a lack of calibration data related to the model used in his report; that data has now been provided.

Mr. Vallente showed some slides to explain better how he collects calibration data.

The Menkes report referred to other structures in the area; Mr. Vallente said there weren't any to analyze in the area. In terms of alternative technologies; the report touched on small cells which were brought up at the last couple of meetings too. As explained those would be a solution to complement the macro site tower, but this is an extensive coverage gap which is something the report tends to agree with. Mr. Vallente continued that the report refers to a lack of specific information related to poor data volume and cell blocking; this is information which is highly proprietary for Verizon and he doesn't even have access to that information. However they do add information about general data in terms of population and what the site would add in terms of extra coverage and what it would off load from surrounding sites currently offering marginal coverage. That is what really hurts the network; there is a lot of shopping along the Route 33 and that is all on the fringe of coverage so any service that does get in there just eats up a lot of resources from the far off surrounding sites. That is why they need a dedicated site in this area to better serve Stratham. As Mr. Manougian alluded to, there was no official emissions report submitted, but their original report showed that the emissions are less than 2% of allowable emissions in accordance with the FCC.

Mr. Baskerville asked if they had looked at existing structures. Mr. Vallente said they did look at surrounding properties. The primary intent is to avoid towers, but in this instance there aren't any.

Mr. Austin said that Mr. Vallente seemed to have touched on all the comments made by the third party reviewer. However he doesn't know if the Planning Board is satisfied with the response.

Mr. Paine said while the issues concerning the third party RF report have been addressed, they haven't addressed the previous concerns of the Board. It doesn't address the multiple locations or shorter tower heights that the Board has asked them to look at. Mr. Fredette commented that they had lowered the original height to 130' as a concession. Mr. Paine reminded Mr. Fredette that the Board has serious concerns about the currently proposed location due to aesthetics and this tower will be a huge eyesore. He continued that if this was a lower alternative in multiple locations, that concern could be offset. Tonight they have heard from another applicant about 2 other viable locations. Mr. Fredette said they are not in a position at this time to build more than one facility and they did come to Stratham a few years ago looking to build a couple of sites. One was already built. They co-located on the Varsity Wireless tower and it worked to provide coverage for a portion of the Town. For the gap in coverage, they did explain why moving closer to the Route 101 won't work. Mr. Paine responded that their proposal should consider where they are building it too. Mr. House said somebody had mentioned that Verizon had talked to the people at Audi. Mr. Fredette said they do consider locations when applying for a tower and the Audi dealership location would work. The reason they didn't choose that location was due to the significant

amount of opposition from Bittersweet Lane when they were going to erect a 90' monopole, which would have been invisible from Bittersweet Lane, was voted down. Based on the search ring provided by the engineers, they could choose to locate the tower either on the east or west side. They chose the west side because the same folks would see the tower if placed on the east side. Not only that they dropped the height of the tower – it is 40' shorter than the Varsity Wireless tower and this is the first one that Verizon would build in Stratham. Mr. Paine said it doesn't matter if it is the first or fifth tower, they need to protect the aesthetics of the Town. Mr. Manougian added that the third party report doesn't raise that issue and he agrees with their analysis. He said also that they have explained already about the multi tower solutions and co-locating on structures and there aren't buildings high enough to help with coverage in the Town. Mr. Manougian continued that this is their third bite at the apple; there's a gap here and it's up to the Board to decide what it wants to do. He said the Board can deny the application if they want, but the Federal court will be behind Verizon and the Town will spend a lot of money on that. Verizon has tried the Town's solutions and Mr. Graham had contacted him to see if Verizon would be interested in their alternative locations, but they are both outside the search ring so they won't serve Verizon's needs; those 2 towers will not help them so this is Verizon's only really viable solution and the third party consultant hasn't said anything differently.

Mr. Austin wanted to clarify that the third party reviewer did not come up with alternatives because he wasn't asked to do so; it was to review the data and technology behind Verizon's RF report. Mr. House said that is correct and that the RF is out of local control anyway as it is federally mandated. Mr. Fredette said from a health concern aspect it is.

Mr. Baskerville opened the floor up for public comment reminding people to keep comments brief and to try not to repeat the subject matter.

Mr. Jeremy Riecks, Doe Run Lane spoke to alternative locations and said there is an antenna behind Bell & Flynn which has one of their communications antennas for their vehicles and said perhaps that site could be reviewed to see if it would be helpful as a co-location or a monopole. He visited the Stone church in Newmarket recently and he noted on the new Newmarket Housing Authority there were cell phone sector antennas located on the outside of the building which would indicate that a macro site could be located on a structure like the church if suitable. He said he has already brought up the suggestion of using a power pole or right of ways. Mr. Riecks asked if the applicant was looking at other frequencies and as the frequency goes up, the distance drops. He asked if the current location serves needs for the future at different frequencies.

Mr. Fredette answered that Verizon's licensing for frequency bands are as follows: 700 megahertz is the lowest, 850 for cellular which they have been using since the mid-80s and PCS band which is 1900 megahertz used in the 90s and most recently the AWS band which is at 2100 megahertz. They presented the 700 megahertz as it's the best in terms of achieving better coverage. It will eventually operate across all frequency bands.

Mr. Riecks asked where the gaps will be when using the higher frequency and what do Verizon then have to do to come back and fill in those gaps. Is this seen as the end all be all or is this the thin wedge where a tower goes in but it doesn't cover the 2100 megahertz or the other frequencies. As an aside he happened to see the Exeter west pole and he's seen a crew installing a new additional sector and it's not the same size as the existing ones and he's wondering if it's one of the other frequency antennas. Mr. Fredette said he couldn't speak about that particular tower. In terms of the difference in coverage, the higher frequencies are generally deployed for capacity purposes so there will be overlays and underlays with the base coverage 700 megahertz. The higher levels of frequency provide the same level of service just more capacity, but don't cover as great an area. As usage goes up, demand goes up and the frequencies go up.

Mr. Baskerville asked if all frequencies are done from one array. Mr. Vallente said on the plans it states tri factor amount; most sites have three sectors to cover all around them and on each sector

there are 4 antennas. One antenna per frequency is generally used for a variety of reasons. Lower frequencies require larger antennas. Mr. Baskerville asked if all Verizon antennas look like this one. Mr. Vallente said this was standard for Verizon.

Mr. Dan Mcauliffe, Tall Pines Drive and member of Conservation Commission. He was on the Ad Hoc committee trying to distribute the \$5 million bond and 88% of the Town voted on being able to get the conservation easements in keeping with the character of the Town and the Town heritage. The view shed was one of the criteria for considering the conservation easements. This one is right in the middle of the Town and represents how the Town used to be. Residents pay taxes for this view shed. It blows him away that this iconic view that everybody paid money for representing what the Town really wanted is in jeopardy tonight for the sake of some money. If emergency calls were the issue here that would be something different, but it's about people wanting to stream faster. This represents the heritage, the culture and just the natural resources of the Town.

Mrs. Lankler thanked Mr. Paine for addressing alternative locations. She has a hard time believing that this is the only location and is deeply offended by this.

Mr. Wool said the Town has a Master Plan which is a document which is the basis for the development of zoning and building regulations in a town. It is required by the State. The Town has a comprehensive zoning ordinance which is built on a well-defined Master Plan with a vision statement. He read the vision statement. He continued that the Master Plan was put together by the citizens in this community. There are several chapters within the Master Plan, one of which is public utilities which includes Telecommunications and it says although the need for these facilities is fully recognized by the Town, the towers themselves can be unsightly and a nuisance to surrounding property owners. The Master Plan also mentions view sheds and requests that the Planning Board look at these telecommunication towers with the view shed in mind. Mr. Wool said not to worry about going to court as mentioned by Verizon's lawyer because they all say that. He thinks the Board can hang their hat on the Master Plan which is very strong and provides the Board with the information to do what they have to do.

Mr. Tim Horvath, Robin Glen Road said apart from the issue with the aesthetic, he wanted to mention health concerns. There are studies demonstrating that there have been health effects recorded within 300 – 400 meters of towers 90' tall. He wanted to emphasize that the FCC may have its standards and regulations, but science is ever changing and it's been very difficult to find any correlation between cell phone radiation and cancer, but if you read the May 21, 2016 issue of Scientific American, the national toxicology program recently did find such a correlation where it's proven. He thinks more research is important.

Mr. Baskerville informed the audience that all reports received by the Planning department were on line for people to access and read.

Mr. Kirk Scamman said he was opposed to the cell tower. They operate a corn maze every year and the first thing everybody asks is if they are going to get lost in the maze! Some of the drop zone for this tower is over the farm and he feels this will be very detrimental to their business. He has other concerns about things like screening.

Mr. John Hutton said he has had a corn maze since 2005 and when you have a tower that people can hone in on, it does take away from the maze experience and it's hard to work with.

Mr. Baskerville said he had a letter from Mr. Doug Scamman. Mr. Scamman has reviewed the plans which shows a significant portion of the fall zone impacting his parcel Tax Map 9 Lot 119. He appreciates the importance of adequate cell service in the community, but he does have questions and concerns relating to the fall zone. His intentions are to continue farming the land, but must also look to what future generations can have for uses and options: he is concerned the designation of the fall zone would preclude an otherwise permitted mixed use on the property

under the Gateway zoning, and asks if he would be required to eliminate the potential for any residential use within the area of the property that lies within the fall zone. He wants to know if there are any aspects of the applicable building or electrical fire codes that become more stringent for structures that might be erected on the property within the area of the fall zone.

Mr. Doug Scamman was present at the meeting and added another concern to his letter, namely that he had heard that some people had expressed that they feel he hasn't done his duty in trying to protect his land. He doesn't begrudge his son Karl for applying for the cell tower, but the 500' it encroaches onto his property takes away from that. The best thing he has done is make sure this land will be a farm for ever so he takes exception to people when they say that.

Mr. Wool informed the Board that there will be a letter in the Exeter Newsletter on Friday concerning this application; it deals with the protected land and \$2 million and he would like to apologize to Mr. Scamman as he mentions him in that letter as not having done his due diligence.

A resident from Doe Run Lane asked that should there be further development in the future, what the allowable maximum height of buildings is. Mr. Austin said approximately 80' of the tower would still be visible. Mr. House said he thought the maximum building height was about 35'. The resident explained that Doe Run Lane is behind the BMW dealership and they had issues with the expansion of that dealership last year and she was amazed at the amount of time spent on landscaping and sidewalks to make it look beautiful to fit in with the Gateway and yet the Town might be considering putting this big pole in which will stand out in the middle of the vista.

Mr. Keane, Doe Run Lane said he was on the Master Plan committee in 1998 and was also involved in the BMW application. He wanted to take the opportunity to thank the Scammans for what they have done for the land there.

Ms. Knab, Conservation Commission Chair, referred to the comments about the Audi dealership. She said they have been coming to meetings and expressing interest in having the cell tower on their property and while Verizon express concern about public opinion, just like this application it is private property and between the land owner and Planning Board. She doesn't accept the excuse that Verizon is afraid of the abutters over there at Market Street. She feels like the Town is being punished because of the bad experience Verizon had at the last Town meeting, but she hopes Verizon does realize that many people view this spot as one of the prettiest in Town and many hours went into making the easement happen. There is a reason people are against this location and it's not just out of spite.

Mr. Canada said he'd like to read into the record some correspondence he had received about this application. Karl and Suzanna Fier say this will have a very negative impact on the Town, please do anything you can to stop this and Kerry Fletcher, Bunker Hill Avenue, strongly opposes the cell tower on Portsmouth Avenue and the Heritage Commission is very strongly opposed as it feels it will have significant impact on an historic site which they will be pursuing with the State Board. Mr. Austin said the Heritage Commission was asked for its comments under what is called the 106 Review which is part of the overarching NEPA review. Mr. Canada is referring to the Heritage Commission's response to that. The Historical Society was sent the same letter; they have responded that they have no response.

Mr. Baskerville asked the Board if it wanted additional information or is it comfortable to move the application to decision stage. Mr. Paine asked Verizon if they had received any comments back from the division of historical resources. Mr. Fredette said they hadn't received anything official back from the State yet. Mr. Austin added that the consultant requested comments, if any to be submitted within 30 days on a letter dated December 15, but postmarked December 23, 2016 so he isn't surprised the applicant hasn't received a formal response yet.

Mr. Manougian said that at more and more planning board meetings he goes to or within the industry, he is hearing more and more often that fall zones are archaic. Monopoles don't fall, guy

towers fall which is where the fall zones started. Having said that, they are dealing with the current ordinance which does allow this. The setback has to be 125% from off property existing residential structures; there aren't any existing residential structures within that. He has asked for a waiver just in case, but they don't need to comply with that. He said that the tower, as it's going to be built, will be 87' from Mr. Scamman's property.

Mr. Fredette said he understands that people are concerned that they have not satisfied the alternative site consideration. Since 2007 they have been looking for a site on and off; the first location they looked for was a site here at the Town office. They sent a letter to the neighbor who lives opposite the offices, but she wasn't interested. They were in a bidding war with a tower building company called TRM for a site at the baseball field. They gave a sweeter deal which the Town signed and it went to Town vote which rejected it. They came back several years later to look at the police department; there is no space at that site and the tower and cupola that is there cannot be used. They looked at the congregational church, but it is too short and too close to their existing site in Newfields. They contacted Mr. Paul Deschaine about Bunker Hill, but the selectmen voted unanimously in favor, as did the zoning and planning boards, but the Town voted against it. During those proceedings they were heavily opposed by Mr. and Mrs. Foss. He did ask them after the meeting if they would be interested and they said they wouldn't be. The search ring was getting a lot smaller now. He talked to Mr. and Mrs. Scamman who respectfully declined and then they looked at the location suggested by the Planning Board, but as he explained they were all too close to the existing footprint which brings them back to the Scamman's Garden Center. From a RF perspective the Audi Dealership would work, but he opted for this side of the road because of the opposition of the folks who lived near the suggested Bunker Hill site. Mr. Fredette said once bitten, twice shy.

Mr. Brad Jones said Verizon's business problems are not the Town's problems. They are trying to do the best for the citizens of this Town and make the best decision for now and future generations. Verizon's attorney may be right when he said earlier that Verizon doesn't have to do this or that, but that doesn't make what is being proposed right for the citizens of this Town just because Verizon can get away with it.

Mr. Feeney, Bittersweet Lane said he was at the Town meeting in opposition to the previous application for the top of Bunker Hill, primarily for the reasons of safety. He echoes the concerns about health risk as there are studies still being done. He feels the suggested location at Audi is still awfully close to Bittersweet Lane so he can appreciate Mr. Fredette's predicament and he could see him being met with the same resistance. He found it interesting that Mr. Fredette said that Verizon are allocating all their resources to this one tower and he wondered why they couldn't allocate all their resources to 2 structures instead.

Mr. King asked if there would be a yes or no vote tonight. Mr. Baskerville said he didn't know yet. Mr. King asked that aside from the outcome, would the other 2 locations be off the game plan. Mr. Baskerville explained that these are separate applications and the other two haven't been submitted yet as formal applications. Verizon isn't involved with the other 2 locations. Mr. King asked if Verizon is proposing one tower, why the other applicant was proposing 2 towers. Mr. King asked if they could eliminate the one tower application and get one tower in the right place such as down by the 101 bypass. Mr. Baskerville said they can respond to people, but they can't precede the issue.

Mr. Baskerville asked about the waiver mentioned by Mr. Manougian. Mr. Austin said at the original presentation he had mentioned the fall zone and whether or not the Planning Board wanted to consider the fall zone because of the Gateway supporting mixed use development. By default though, this application does comply with the regulations. As, however the applicant applied for a waiver, from a process perspective it should be addressed. Mr. Austin said if the Board is not seeking any more information, the public hearing should be closed and the Board should proceed taking action on the application.

Mr. Baskerville confirmed that the Board didn't feel the need to go back to the third party RF consultant for further information. The Board concurred with that.

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Mr. House asked Mr. Austin for the exact wording in the ordinance about setbacks. Mr. Austin read from Section 19. 6.4.i. Mr. House said if there was a building there in the future and the tower should fall, would the tower fall on top of the building within the setbacks? Mr. Austin said it his opinion that the building would be able to be developed in compliance with the Gateway business district. He has spoken with the Code Enforcement official and the regulations for putting in a tower are very simple. It has to be built out of a non-combustible material, and appropriately attached to the ground. It doesn't say it has to be "x" number feet away from any structure. Mr. Baskerville asked Mr. Doug Scamman if he had signed an easement or a waiver or any of his rights. Mr. Scamman said if the tower was still there in 50 years, they would have to keep it away that far. Mr. Austin said he didn't know if that was true. Mr. Austin added he was not aware of anything in the regulations that would preclude an otherwise permitted mixed use on the property which was raised as one of Mr. Scamman's concerns. Mr. Austin talked about building and electrical fire codes and said it would all be strictly dependent on whatever the building would be next door. If it was a daycare center with an outdoor play area that might be different than a mixed use 3-story structure, but that would be true of any 2 developments with a property line down the middle.

Mr. Mcauliffe, Tall Pines Road said the difference between this application and the one turned down at Town meeting is that this is on commercial property as opposed to being on Town property. He would be happy to see a vote on this even though it is not on Town property. Mr. Austin said the reason it went to Town vote was to do with the leasing of Town property. Mr. Austin took the opportunity to explain the difference between the BMW application and this one; the BMW application was being processed under the Gateway regulation whereas this one is subjected to the Telecommunications section of the zoning ordinance which functionally over writes the underlying zoning district.

Mr. Brad Jones believes that the Town should err on the side of caution when it comes to the confusion if down the road a residential property is built close to the tower or not. He doesn't believe it when they say the tower won't fall and it would devalue any property he puts near the tower anyway.

Mr. John Cosco, Butterfield Lane echoed others' views that he enjoyed the view and going to the corn maze. He asked the Board to ask itself is it more important for a kid to receive a text in 1 second or 5. Is it more important for a kid to experience a sunset over a landscape that are disappearing everywhere because of big business? He was born next to a cell tower and there is no scientific correlation, but when he was 10 months old, he had a fist sized neuroblastoma tumor in his chest. He will not bring his kids to Scamman's farm to do any of the activities if that cell tower is there.

A resident asked if there was any weight to the argument that the language states this landscape is protected, but if the tower goes up it no longer will be. Mr. Baskerville said he hasn't read the language of the easement, but it is just for that property. The resident said she is referring to the landscape.

Mr. Canada commented that Karl Scamman has never paid a dime for the view shed from his property. He stressed that this is not Doug Scamman's property.

Mr. Manougian wanted to point out that they have submitted a report from a radiation safety specialist who came and spoke at the Bunker Hill meeting. He said he was here as an independent consultant and has worked in the area of radiation for almost 30 years and spoke about the potential of exposure from RF fields. He said you have to look at 2 different fields; firstly the site being licensed by the FCC. Mr. Hayes said he looked at many reports and he looks at 3 different things; did they use the proper parameters, the proper methodology and did they make the proper

assumptions. If those 3 things are in line with one another, then the proper conclusion will be reached. He found everything to be correct in Mr. Vallente's report and agreed with the conclusion that the site would in fact comply with FCC guidelines for public exposure. He added also that using a cell phone exposes a person to 20 times more energy than the cell tower.

A resident pointed out that Mr. Hayes was hired by Verizon to say what Verizon wanted him to say and he can imagine that the guy wants future business with Verizon so he certainly isn't going to say things that Verizon won't like.

Another resident said when she thinks of the fall zone, she doesn't think of the tower falling down, but of a protective zone so nothing is built close enough to receive whatever a tower radiates. She feels the use of future land will be limited by this tower.

Mr. Paine made a motion to close the public hearing. Motion seconded by Mr. House. Motion carried unanimously.

The Board started with the waiver and decided it wasn't necessary.

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Mr. Canada moved that the Board take no action on the request for a waiver due to the fact that it is not needed according to the Ordinance as there are no homes in the fall zone. Motion seconded by Mr. House. Motion carried unanimously.

Mr. Austin directed the Board's attention to the criteria for considering the cell tower application from Section 19.7.2.c. He also provided a definition of what a view shed is within a legal framework, namely an identified and protected view shed i.e. henceforth by Town meeting vote, the Town of Stratham has declared the following area between x and y vector a view shed.

Mr. Baskerville said he moved into the area in 1982 and when they drove around the general area, this view was special. An enormous amount of effort was put into the Gateway district zoning and how it should look. Added to that a lot of money was spent on this easement. In his opinion this isn't a standard location; it's extremely special and unusual. Mr. Paine concurred with everything said by Mr. Baskerville and added it maintains the agricultural heritage of the community. He stressed the importance of the Master Plan part of which is to protect the resources in Town and not just at the Scamman's Farm. Mr. House agreed and thanked Mr. Wool for reminding everybody about that. The only thing Mr. House wanted to point out is that Gateway regulations do not apply to this application. Ms. Ober agreed with everything that was being said. Mr. Canada said there was no question that a cell tower is needed; he can't get great service at all and is disappointed that the previous proposal was voted down by the Town. He did refer to Section 19.2.2. which refers to reducing adverse impacts on such things as aesthetics, environmentally sensitive areas and historically significant locations to name a few. Looking at some of the criteria for the conditional use permit, he feels there are several of those not met by this application.

Mr. House asked if the Board was permitted to ask the applicant to talk to Audi. Mr. Austin said even if the Board had a fully executed agreement with Audi, the Board would still need to act on this application.

The Board ran through the criteria per Section 19.7.2.c.

i. Height of proposed tower or other structure.

Mr. Baskerville said this has a lot to do with surrounding topography, tree coverage and foliage. There are no 85' tall trees in this area. In the pictures provided by the applicant, there is nothing close to the height of the tower. This is extraordinarily visible and in front of a view that historically and now has been a center piece of the Town. Mr. Austin pointed to 19.7.2.c.vi. which refers to the design of the tower having design characteristics that have the effect of reducing or eliminating visual intrusiveness. Mr. Baskerville said the Board talked about making this a mono pine, but that wouldn't help. There is nothing in the design that Verizon

1 can do with this tower. Mr. Baskerville asked if companies wishing to co-locate on a tower 2 have to come before the Board. Mr. Austin replied they didn't, however if the tower was made 3 taller to accommodate a co-location then that would require coming back before the Board. 4 ii. Proximity of tower to residential development or zones 5 Mr. Baskerville said that wasn't a big issue here. 6 iii. Nature of uses on adjacent and nearby properties 7 Mr. Canada said he thinks that doesn't sit well with surrounding properties. Mr. Baskerville 8 referred to the effect this tower could have on the corn maze and said this does have issues 9 with nearby properties. Mr. Paine added with regards to scenic qualities and visual intrusions. 10 Mr. Baskerville thinks this will also affect people from wanting to move into this area. 11 Surrounding topography 12 Mr. Baskerville said it is neither on top of a hill nor low and there's a complete absence of 13 tree coverage and foliage. Mr. Paine said as it sits lower with the topography of the road, that 14 makes it more visible. 15 Surrounding tree coverage and foliage v. 16 This was discussed under number iv. 17 reducing or eliminating visual obtrusiveness. 18 19 20 21

Design of the tower, with particular reference to design characteristics that have the effect of

Mr. Paine said at this point he doesn't see any design characteristics that reduce the visual obtrusiveness. Mr. Canada asked about internal arrays. Mr. Paine said they had asked that of the applicant, but they chose not to present that as an option.

Proposed ingress and egress to the site. vii.

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Mr. Paine and Mr. Baskerville couldn't see any issues with that.

viii. Availability of suitable existing towers and other structures as discussed in Section 19.7.3.c.

Mr. Paine said the key here is other structures and not necessarily a monopole. The Board has asked the applicant to present other alternatives that would include multiple towers at multiple locations instead of one single location and that wasn't presented as part of the package. The next meeting they came forward with the exact same proposal as previously so nothing was discussed about multiple shorter towers or any other micro devices. Mr. Canada said that he personally thinks they've discussed that just fine and this one tower would satisfy most of the problems and maybe then you could fill in with some micro. He thinks they've answered that question adequately. Mr. Paine responded that if there is one tower and it serves the area, but if the tower is in an area that is not suitable by public input, then there are concerns. With those concerns, the Board asked the applicant to review alternatives that could consider multiple tower locations to address those visual concerns and aesthetics. Mr. Canada felt they had, just not what Mr. Paine was hoping to hear. Mr. House said he never really heard anything about the Audi location from the applicant. Mr. Canada pointed out that at this point they are contractually obliged to Karl Scamman so they can't go and be under contract with somebody else. Mr. Baskerville said he felt the applicant had proven there isn't an availability of suitable towers in this corridor.

Visual impacts on view sheds, ridgelines, and other impacts by means of tower location, tree and foliage clearing and placement of incidental structures.

Mr. House said they have discussed this and he is having problems with the blending in and aesthetic of this tower. Mr. Paine referred to 19.2.2. and said this tower will have an adverse impact on everything in this sub section. Mr. House added it does mention flight corridors which doesn't apply.

x. Availability of alternative tower structures and alternative siting locations

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Mr. Baskerville said that they all believe there are other possibilities out there. Mr. Paine repeated that they had asked the applicant to provide alternative studies which he doesn't believe they have seen any alternatives presented in a package to the Board not as far as viability. They have heard about some structures word of mouth, but not in a package.

Mr. Paine said based on the information discussed this evening, the input received from the public and the information provided to the Board by the applicant for this proposal, Mr. Paine made a motion that the Board deny the application for a conditional use permit application for Verizon Wireless represented by McLane Law Firm, 900 Elm Street, Manchester, New Hampshire for the property located at 57 Portsmouth Avenue, Tax Map 9 Lot 6, an application pursuant to Sections 19 of the Stratham Zoning Ordinance to construct what is presented here as a 150' tall monopole wireless service facility as has been presented by the applicant as a 130' tall monopole wireless service facility, associated antennas and cabling, and installation of ground based telecommunications equipment and fencing as previously provided and discussed based on Section 19.7.2. Factors Considered in Granting Decisions. The nature of this use on the adjacent, nearby properties, namely the conserved Scamman Farm property and the potential to substantially disrupt the scenic view shed of the property and also the fact that the property is located at a low point in the topography which provides more than ample opportunity for the general public to view it through this scenic view shed, also because of the surrounding tree coverage and foliage is non-existent, there is nothing there to protect and shield this site from the general public so it's in the open view shed of the public. The design of the tower, there has been no apparent attempt to reduce or eliminate the visual obtrusiveness of the tower within this section of the corridor which adversely affects the visual aesthetic of this conserved property and what has been discussed as potential availability and suitable existing towers or existing locations within the corridor namely the Audi Dealership location or similar locations. It should also be noted the applicant's proposed a single tower facility that there has been no other alternative presented such as multiple tower locations within the corridor which would help to offset the height and open disruption of view shed. Mr. Baskerville suggested adding a comment regarding the extremely unique nature of this particular view shed being extraordinary and the Town has spent a tremendous amount of effort and money in protecting this specific view shed. In addition Mr. Paine would like to highlight the points brought before the Board with regards to the Master Plan and the emphasis on the Town to protect its agricultural heritage and the aesthetic in this area as has been discussed with numerous efforts to protect the aesthetic with our 2-way business district through this corridor that helps to drive the desire to maintain an agricultural view to this area and this tower would detract from that ascetic. Motion seconded by Mr. House. Motion carried unanimously to deny the conditional use permit.

Mr. Austin explained that in order to review this site plan application, a conditional use permit application would need to be approved. The applicant can be asked if they would like to pursue with the site plan application so if they want to apply in the same location, they could move forward. For clarity the Planning Board should deny the site plan review application.

Mr. Baskerville asked if the Board wanted to discuss the site plan review application. He felt it was a moot point in light of the conditional use permit application being denied.

Mr. Paine made a motion that as the conditional use permit application for the cell tower doing business as Verizon Wireless was denied, the site plan application can be denied as

there is no use permitted on the property currently. Motion seconded by Mr. House. Motion carried unanimously

- c. Ober Subdivision and Lot Line Relocation, represented by Bruce Scamman, Emanuel Engineering, Inc., 118 Portsmouth Ave. Stratham, NH 03885, for the property located at 91 Willowbrook Avenue, Tax Map 19 Lot 37. 2-lot, Minor Subdivision and Lot Line Relocation application to create one new parcel.
 - Ms. Ober recused herself. Ms. Paladino returned to the Board and Mr. Baskerville asked Ms. Paladino if she would be willing to be a full voting member. Ms. Paladino agreed to do so.
 - Mr. Bruce Scamman, Emanuel Engineering took the floor and introduced the applicants. He said they would start with the lot line adjustment first followed by the minor subdivision of the larger lot which will be left.
 - The parcel is at the corner of Willowbrook and Lovell Road. There are 2 lots and as they are just short of the land required for a 2 lot subdivision, the Obers have worked with the neighbors to achieve that through a lot line adjustment. The amount of land that will change hands is a small triangle of 0.15 acres. There is 400' of frontage; in this district only 100' is required per an1 acre lot.
 - Mr. Scamman showed the proposed lots on the plan; one is existing so there will be one new lot. One requirement missing on the plan which will be added is a cut line. They are proposing putting in a 20' no cut easement along the rear property line in the area of the new lot. There were 4 passing test pits on the new proposed lot and 2 passing test pits on the existing lot even though there are septic systems on both lots.
 - There are 3 existing wells, the well for the smaller lot is on the larger lot's property and has been there for some time. There is a 10' wide easement going out to it. That well radius is shown on the plan along with the existing one and the new proposed lot is being shown with its own well radius. He has met with Mr. Colin Laverty, Town Roadway Agent and Mr. Austin on site and they looked at the location of the driveway. Mr. Laverty has requested they put the driveway on the other side of the telegraph pole as he believes that will keep the area cleaner around the existing guard rail. Mr. Scamman referred to the plan and indicated where there would be a longer sight line and said it will be better for the sharp corner on the other side of the utility pole. They've added a 4,000 S.F. reserve area on all 3 lots.
 - Mr. Austin said in addition to the staff review, he would be working on lot line relocations and whether they actually needed to come before the Board for action. As this one is happening concurrently to the subdivision Mr. Austin asked Mr. Scamman to submit both applications to get it considered by the Planning Board. Mr. Austin said the 2 lot subdivision is unique in Stratham in that the subdivision regulations Section 2.4 Minor Subdivision Approval state a public hearing is only required if an abutter or applicant requests one. Mr. Austin said staff feels that this meets or exceeds what is required for the Manufactured Housing district (MAH) as presented.
 - Mr. House made a motion to accept the application for the Ober Subdivision for the property located at 91 Willowbrook Avenue, Tax Map 19 Lot 37 and 39, a 2-Lot minor subdivision application to make one new lot in association therewith a lot line adjustment. Motion seconded by Mr. Paine. Motion carried unanimously.
 - Mr. Baskerville asked if the applicant had applied for a State subdivision approval. Mr. Scamman said they hadn't, but explained that sheet C3 of the plan set would be sent to NHDES for said State subdivision. He said it makes it easier to do a separate plan for NHDES.

Mr. Paine asked Mr. Austin if there is anything unique about this being in the MAH zone. Mr. Austin said the only difference is that it is 1 acre and 100 feet. The setbacks are also a little different, but that comes later.

Mr. Paine asked if there were any conflicts with the new proposed driveway with any other access points. Mr. Scamman said there are no driveways opposite this one; Aberdeen Drive is in the neighborhood. Mr. Scamman added there are no wetlands on the lots and indicated the wetlands delineation on the plan.

Mr. House said he concurred with Mr. Laverty's suggestion concerning the driveway.

Mr. House made a motion to approve the Ober subdivision for the property located at 91 Willowbrook Avenue, Tax Map 19 Lot 37 and 39, a 2-Lot minor subdivision application to create one new lot associated with a lot line adjustment with a condition that the NHDES State Subdivision is approved and that they meet all other Town of Stratham requirements as per the subdivision regulations. Motion seconded by Ms. Paladino. Motion carried unanimously.

d. Massidda Subdivision, represented by Bruce Scamman, Emanuel Engineering, Inc., 118 Portsmouth Ave. Stratham, NH 03885, for the property located at 8 Oxbow Farm Road, Tax Map 8 Lot 22. 2-lot Minor Pork-chop Subdivision to create one new parcel.

Mr. Austin said this is covered under the minor subdivision regulations with the twist that this is a pork chop lot subdivision.

Mr. Baskerville asked Ms. Ober to return as the full voting member and Ms. Paladino returned to being an alternate.

Mr. Scamman took the floor again. He reminded the Board he had been before them last year concerning this subdivision as a preliminary hearing. There were discussions concerning frontage and the right of way. He has met with Mr. Laverty to discuss the right of way who is in favor of expanding the right of way as it will help with drainage and with any work he will need to do. By doing that, 250' of frontage has been created which is enough for a pork chop lot. Their goal tonight is to get some feedback and discussing a site walk. They have test pits that passed and enough good soil to permit a pork chop lot. The new lot will be over 3 acres in size. With Mr. Scamman is Mr. Mike Donahue, attorney.

Mr. Austin said he'd been struggling with this application for a couple of reasons: He understands why Mr. Laverty sees some value in having an increased right of way, he doesn't necessarily oppose increasing the right of way either as it was originally proposed at the preliminary consultation or as proposed now; it could conceivably be done in both of those iterations as a private right of way opposed to a public right of way. Obviously it won't be helpful to Mr. Laverty if it is a private right of way.

Mr. Austin said in the past the issue of irregularly shaped lots has been raised by the Planning Board, however there is no definition in the regulations as to what constitutes an irregular or regular shaped lot. Mr. Austin continued that this does, however what is proposed here is functionally equivalent to every cul-de-sac, tear drop, roundabout etc that has been developed in the Town of Stratham. Professionally, Mr. Austin would be inclined to suggest to the Board that the regulations be modified if this is in fact demonstrating a development pattern that shouldn't be furthered in the future.

Mr. Canada agreed with Mr. Austin and said the Board needs to address the issue of gerrymandering frontage. He said if you look at the Sullivan subdivision 110' frontage is on the circle but if you draw a straight line, it would amount to 96' of frontage. Mr. Canada said the Board is seeing more of these and he feels it goes against the spirit of the ordinance and all these cul-de-sacs are going to end up requiring more time. Clearly a straight line through which the Planning Board envisaged years ago would be a much better way for the Town.

Mr. Canada finds the Sullivan application egregious because they want a cul-de-sac for frontage reasons, but want to build a hammerhead as it's cheaper.

Mr. Mike Donahue explained that the applicant wants to add 6,415 S.F. of additional right of way which will give a radius within 10' of the cul-de-sac design. The purpose of that is to achieve what he would call a legal, irregular lot. On the ground the design isn't changing apart from at some point along the driveway would be the driveway for the new pork chop lot. In the original design the driveway was too close to the Miller property at 6 Oxbow Farm Road. For a property like this, a pork chop lot makes sense. The location of the house on the new lot is up for discussion.

Mr. Baskerville said this is a good sized lot at the end of a cul-de-sac and he is assuming the frontage on the cul-de-sac now is enough for the subdivision to create a pork chop, but not a regular second lot. They are proposing putting in an extra circle to give more land to the Town so a cul-de-sac bulb is coming off another cul-de-sac bulb off a hammerhead to create that extra frontage. He has never seen anything like this before. Mr. Austin said he doesn't think the existing right of way line would necessarily have to stay, but for illustration it's a bubble on a bubble. Mr. Baskerville said the normal procedure would be that they ask for a variance for less frontage to do a second lot, but instead of going before the ZBA, they are creating this unique frontage situation. The extra 50' of frontage for the pork chop is at a very sharp angle and it is actually only 23' wide. He doesn't think it meets the spirit and intent of the ordinance. Mr. Baskerville said what if somebody comes to the Board and they have enough frontage, but think they can add an arc to create an extra 10'. Mr. Austin said the odds of running into a scenario like this one is not likely.

Mr. Donahue said if this would go before the ZBA, the first thing they would have to look at is whether there is a hardship or if there is any other way of accomplishing this that would be within the standards of the ordinance. There isn't a normal cul-de-sac there in terms of what the regulations say; there is a 70' radius there. The regulations say a radius should be 113', but a radius is not required at all for a hammer head. This hammer head, doesn't meet all the standards either. He recommended the site walk.

Mr. Baskerville asked Mr. Donahue if he would recommend an agreement be put in place as to who should maintain the easement. Mr. Austin asked the Board if they would want to review before moving forward with the application or a condition that it exists. The Board didn't respond.

Mr. Baskerville invited public comments. Mr. Richard Miller, neighbor and abutter started by acknowledging the fact that his neighbor Mr. Massidda had kept him informed every single step of the way. They walked the lot together too using the plans. His concern is with the location of the septic and proposed house. They came to a decision as to the best location for the house and then he had a discussion with Mr. Massidda that maybe there is a way to figure out how to change the existing property line although he was concerned about additional plans. Mr. Miller's suggestion is that rather than resurveying everything that the property line could be moved down. He commented on the new lot size being around 3 acres when the average lot size in the neighborhood is 7 acres. The house size is appropriate for the neighborhood, but to put a large house on a small lot like that will have an effect on property values in the area.

Mr. Baskerville said a lot has to do with State regulations and how things work with the State. The Planning Board is here to do the subdivision and once the lot is created the house can be built anywhere; the size, location or what it looks like is not the Planning Board's decision.

Mr. Canada said he thinks that Mr. Baskerville's concerns about circumventing the ZBA is well stated and Mr. Miller's concerns bring that out. He feels the Board is acting like a ZBA when it shouldn't be. Mr. Austin added that if the Planning Board denied this application, they would then be able to apply to the ZBA with clear hardship because they have no other alternative as vetted by the Planning Board which means they would be back before the Planning Board again if the variance was approved.

Mr. Donahue said they will follow the subdivision plan. What matters is not so much the size of all the lots in this neighborhood, but how much use of the land is available on these lots. There is a lot of useful land on both of these lots. He thinks that should the Board go out to the site it will see that the additional 6,415' is not going to change the neighborhood.

Mr. Massidda said the reason they were trying to build a larger house was to avoid hurting the neighborhood. They felt if they put a smaller house on there, it would be more detrimental to the neighborhood.

The Board scheduled a site walk for February 1, 2017 at 4:30 pm.

Mr. House made a motion to continue this application to February 1, 2017, regular meeting. Motion seconded by Ms. Ober. Motion carried unanimously.

4. Public Meeting(s):

a. Pipers Real Estate Cell Tower, represented by Rob Graham, Preliminary Consultation for cell tower location and site plan for commercial storage building at 142 Portsmouth Ave, Stratham, NH Tax Map 17 Lot 19.

Mr. Rob Graham explained that they have removed the storage building component from the version of plans before the Board. Mr. Mark Stevens introduced himself and explained the plan was a schematic drawing to show the location of 142 Portsmouth Avenue also known as Pipers Landing. He indicated where the cell tower would be located as well as 4 pad sites for equipment; it would be a multiple user cell tower. It will be about 120' – 130' tall. He will confirm the height before they go to the formal stage. The design will be the same as the tower located at 313 Portsmouth Avenue and be set up for 4 or 5 users. Mr. Stevens said Radio Frequency (RF) wise, he has been told this is a great location given the hill and topography in Stratham. He doesn't believe the tower will be visible for anybody. The only vegetation that would be cut on site would be one tree, and they are a couple of hundred feet from the property line apart from the back corner where they are close to it, but it's all woods and similarly zoned.

Mr. Baskerville said eventually the Board will need a larger and more detailed plan as there is a requirement of 125% of the fall radius and he asked about the existing house on the property. Mr. Stevens said it is not occupied currently, but it will be occupied as an office building, not a house.

Mr. Canada asked if the 125% fall zone was for abutting properties. Mr. Baskerville realized it was for off-site properties. Mr. House asked if the green lines on the plan represented access. Mr. Stevens confirmed that was what they represented. It will be an unpaved access driveway. Mr. House asked about retaining walls. Mr. Stevens showed where a retaining wall would go and added the leach field is higher than the building will be so they will need to bring the elevation up.

Mr. Paine asked about fencing. Mr. Stevens said it will be fenced and screened. Mr. Paine said the pads will need some kind of shed. Mr. Stevens said he has been told that the newer tower locations don't have sheds because the equipment is waterproof. The pads are 10' x 20' with 5' of separation between each pad. Mr. Paine asked if Mr. Stevens would be open to alternative designs. Mr. Stevens said he would be willing to talk about it. Mr. Baskerville checked that Mr. Stevens understood the type of information that would be required for a formal hearing. Mr. Stevens explained that the cell tower company would be the people applying for the tower and that the Board had worked with the company before.

Mr. Paine asked if there was any other development on the property at this time. Mr. Stevens said not at this time although after the cell tower they may be considering something else.

Mr. Brad Jones said he owns property next door to this location and for Mr. Stevens to say this tower won't be visible is ridiculous especially a multi-unit one. A lot of money has just been spent

on the Town Center and although he was apprehensive initially he has to admit it has made a great difference and now Mr. Stevens wants to put this tower right in the middle. Mr. Stevens said he doesn't think it will be visible.

Mr. Baskerville repeated that this application will be no different to other cell tower applications so a balloon float test will need to take place and a simulation of what it will look like from various locations.

Mr. Marty Wool asked Mr. Stevens if he had anybody interested in using this tower before it gets built. Mr. Stevens said they are working on it. Mr. Wool asked if Mr. Stevens had spoken with Verizon Wireless who have been working diligently for many months to get a cell tower in this town. Mr. Stevens said this tower will be built as a multi-user tower and he would welcome them, but he hasn't talked to them yet.

Diana Lankler asked if this tower would be in lieu of the Verizon at Scamman's Home and Garden Center or in addition. Mr. Stevens said it would be in addition. She asked why the tiny town of Stratham need 3 additional cell towers when the town already has multiple. Mr. Baskerville said the applicants provide a map that shows where there is no coverage and there is an increase in data usage nowadays. Mrs. Lankler asked if the Town has a limit as to what it is willing to accept for cell towers. She asked if it would be easier be switch carriers rather than put up more towers.

Mr. Baskerville said they will do a thorough review of each application.

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Mr. Kevin King agreed that to have 3 cell tower applications was crazy. The Town doesn't need another cell tower especially as the Town has done a great job with the Town Center. Mr. Stevens says you can't see it, but Mr. King said he's an abutter and the lighting of the building that is adjacent to the proposed site at night is like day light. He has never complained about it, but he can see a glow of lighting when you look north east. He can see the house all the time and extra lighting was added. If driving from Greenland to Stratham you will be able to see a cell tower and he can't imagine that anybody on the Board would find that a plus for Stratham. He asked about the storage facility. Mr. King said he had an opportunity about 10 - 12 years ago to put up a cell tower on about 60 acres on land on the Epping Road and he didn't do it mainly because of the residents' opposition plus he doesn't like cell towers even when they make them look like trees.

Mr. Baskerville reminded everybody that this is a preliminary consultation.

Mr. Jones challenged Mr. Stevens that there will be trees in front of the tower. Mr. Stevens said Mr. Jones was welcome to come and look at where the tower would go and he will see trees.

b. Proposed Cell Tower, represented by Rob Graham, Preliminary Consultation for cell tower location at 4 West Road, Stratham, NH Tax Map 4 Lot 9.

Mr. Mark Stephens presented the application. He explained this would be a multi-user tower and showed the proposed location on the plan. They are proposing a dirt access road back into the area near the septic system and fence and they will build up the area 6' and use a retaining wall. He said this tower will be the same as the one for 142 Portsmouth Avenue.

Mr. Baskerville asked if it was along the Route 101. Mr. Stevens said it was. Mr. Baskerville asked if it was wooded between the fence and highway. Mr. Stevens said it was. Mr. Baskerville asked how wide that area was. Mr. Stevens said about 40'.

Mr. House asked if Mr. Stevens knew what kind of trees there were in the wooded area. Mr. Stevens said they are deciduous. Mr. Paine asked if they would consider a mono pine; as people come around the corner of the 101 the first thing they see is that parcel. Mr. Paine observed it was close to the property line and asked if it could be moved back. Mr. Stevens said they have an easement that they gave years ago to protect the woodland and to buffer the brook so right now they are set back off of the easement by 10'. Mr. Baskerville said it looks like the tower is also within the shore land setback which will require a variance. Mr. Stevens said they have already

reached out to the conservation commission for a site walk and they will be attending a meeting. Mr. Paine asked about drainage and the brook. Mr. Stevens said it will just be a gravel pad so it will be recharge. Mr. Paine asked if maintenance would be monthly. Mr. Stevens said it would be. Mr. Baskerville reminded the applicant that the Board will need to see all the same reports and things as they did for Verizon.

Mr. Paine asked if the access road would ever affect the leach field. Mr. Stevens said they have gone out there and dug up the side of the leach field to confirm grade and location and the leach field wouldn't be affected. Mr. Paine asked Mr. Stevens if he anticipated that both sites will provide necessary coverage. Mr. Steven said they believe both sites would provide enough coverage for the entire Town of Stratham and there won't be a need for any more cell towers. Mr. Stevens suggested the Board use their third party RF expert to analyze the 2 locations and if it costs money he will be happy to reimburse those funds. Mr. House said they will need more information before they can do that.

Mr. Marty Wool said one thing he would like the Planning Board to think about is that this site is on the Epping side of the auto repair place; if you come down that road you can see right into the auto repair shop; he suggests that the Board request that the landowner extends their vegetation down and hopefully it will block some of that view in the process of building the cell tower. Mr. Baskerville said the Board will definitely take a look at landscaping.

A resident from Frying Pan Lane asked if the balloon test for these towers could be done for 24 hours because the last one was only done for 4 hours so a lot of people didn't get to see it. Mr. Baskerville said they will keep that in mind and see if it can stay up longer.

Mr. Fred Emanuel said if the Town has 2 hills, couldn't a tower be put up on each of those hills to provide coverage. Mr. King said this site would probably fit better, but he doesn't understand the need for 2 cell towers. He wondered about the land at the back of Stratham Hill Park. He feels they should be allowed one of the locations preferable this one.

c. Daley Subdivision, represented by Bruce Scamman, Emanuel Engineering, Inc., 118 Portsmouth Ave. Stratham, NH 03885, for the property located at 74 & 76 Willowbrook Ave. and 61 Lovell Road, Tax Map 23 Lot(s) 12, 13, 14. Preliminary Consultation for 8-lot subdivision.

Mr. Baskerville explained that the applicant wanted to postpone the hearing for this consultation until February 1, 2017.

5. Miscellaneous

There were no miscellaneous items to report.

6. Adjournment

Mr. House made a motion to adjourn the meeting at 11:07 pm. Motion seconded by Ms. Ober. Motion carried unanimously.