

1 **Stratham Planning Board Meeting Minutes** 2 3 August 4, 2021 4 Municipal Center, Meeting Room A 5 Time: 7:00 pm 6 7 Member Present: Tom House, Chair 8 David Canada, Vice Chair 9 Mike Houghton, Selectmen's Representative Pamela Hollasch, Member 10 Joe Anderson, Alternate Member 11 Chris Zaremba, Alternate Member 12 13 14 Members Absent: Robert Roseen, Member 15 16 Staff Present: Mark Connors, Town Planner 17 18 1. Call to Order/Roll Call 19 20 Mr. House called the meeting to order at 7:03 pm and called roll call. Mr. House appointed Mr. 21 Anderson as a voting member. 22 23 2. Review/Approval of Meeting Minutes 24 25 July 21, 2021 26 27 Mr. House asked if anyone had comments regarding the draft July 21, 2021 Planning Board minutes. Mr. Canada said he had no comments. Mr. Houghton made a motion to approve the meeting minutes 28 29 of July 21, 2021. Mr. Canada voted to second the motion. All voted in favor. 30 31 3. Public Hearing: 32 33 a. Sitting Bull Realty, LLC (Owner) - Request for approval of a condominium subdivision to 34 convert a duplex under construction at 87 & 89 Bunker Hill Road (Tax Map 10, Lot 8) into two residential condominium units, zoned Residential Agricultural. Application submitted by Tim 35 Mason, Cabernet Builders of Stratham, NH, P.O. Box 291, Stratham, NH, 03885. 36 37 Mr. House asked Mr. Connors if he had any comments related to the application. Mr. Connors 38 39 stated the application is for a condominium subdivision of an existing duplex at 87-89 Bunker 40 Hill Avenue. The duplex is under construction and very close to completion or recently

completed construction. The condominium subdivision would allow the property owner to sell

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each side of the duplex as two separate condominium units. There are a few recommended conditions related to the well locations and obtaining all the necessary state permits, but the application is pretty straight-forward. Mr. House asked Mr. Connors if he believed the application to be complete. Mr. Connors said yes. Mr. Anderson made a motion to accept the application as complete with a finding that it does not pose a regional impact. Mr. Canada seconded the motion. All voted in favor.

Mr. House asked for the applicant to introduce the application. David Vincent from David W. Vincent Land Services, LLC of Dover, NH, said he was here tonight representing the applicant. He said the owner and developer, Tim Mason of Cabernet Builders, were also present tonight as well. He said that the Planning Board previously approved a lot line relocation back in 2019 that adjusted the boundary for this lot. He said the condominium documents, and state septic permits have been provided and part of our application materials. He said that there is a backlog at NHDES and they have not yet received their State Subdivision Permit, even though they had submitted it several weeks ago. He said he anticipated that would be issued anytime.

Mr. Vincent said Mr. Connors had some questions related to the well locations and the NHDOT Driveway permit. Mr. Vincent said he had e-mailed Mr. Connors additional materials yesterday. Mr. Connors said Mr. Vincent had sent the NHDOT Driveway Permit yesterday. He also sent some additional information related to the well approvals. Mr. Connors said that based on his reading of the NHDES requirements they do not typically permit wells within 50 feet of state highways or where the 75-foot protective radii encroaches on to other properties unless you meet certain conditions. He said in this case it is clear the wells are within 50 feet of Bunker Hill Avenue, which is a state road. The Town would just like documentation that the wells were built in accordance with NHDES requirements and that there are no outstanding issues to address with the state. Mr. Vincent said that would be provided.

Mr. House asked if there was a motion to open the public hearing. Mr. Anderson moved to open the public hearing. Ms. Hollasch seconded the motion. All voted in favor. Mr. Bill Kenny, 1 Russell Drive, calling in over the telephone, stated that he was an abutter. He asked for clarification regarding the protective well-radii and it encroaching on to a neighboring property. Is that my property you are talking about? He asked if there were any liability issues associated with that. Also, Mr. Kenny said he found the timing of the application curious. Why did the applicant not file the application before they started development of the site? The building is basically complete and now we are being notified of a condominium subdivision. He said I just find that curious.

Mr. Vincent said he believed he could address both those items. The 75-foot protective well radii extend approximately 5-feet over the property line of 1 Russell Drive. The owner will need to file a release acknowledging that they accept the risks associated with that. There is nothing that is required for Mr. Kenny. As for the timing of the application, Mr. Vincent said that timing is standard for condominium subdivisions. Mr. House asked if there were any other public comments, hearing none, he asked if there was a motion to close the public hearing. Mr.

Anderson moved to close the public hearing. Mr. Houghton seconded the motion. All voted in favor.

Mr. House asked if there was any additional discussion or a motion on the application.

 Mr. Anderson moved that the Planning Board approve the application for a condominium subdivision to convert a duplex into two residential condominium units at 87-89 Bunker Hill Avenue (Tax Map 10, Lot 8), consistent with the condominium subdivision plan by David W. Vincent, LLS Land Surveying Services, dated July 12, 2021, subject to the following conditions to be incorporated prior to plan signature or as noted:

# **Conditions:**

- 1.) The applicant shall obtain a Map and Lot number for each condominium unit from the Stratham Assessing Department and the map and lots numbers shall be clearly depicted on the Condominium Plan.
- 2.) The draft Condominium Documents shall be subject to the review and final approval of the Town.
- 3.) The plan shall be updated to show the 75-foot protective well radii for both wells that are part of this application. Additionally, the applicant shall submit documentation indicating the wells were constructed in accordance with NHDES requirements.
- 4.) All recording fees shall be paid by the applicant.

Mr. Canada seconded the motion. All voted in favor.

## 4. Public Meeting:

a. Tuck Realty Corp. (Applicant), LaBonte Investment Realty, LLC (Owner) - Request for preliminary consultation for a proposed 128-unit multi-family townhouse development at 13 and 15 Stoneybrook Drive, Zoned Special Commercial. Application submitted by Mike Garrepy, Garrepy Planning Consultants, 89 Glen Hill Road, Dover, NH.

Mr. House announced that he would be recusing himself from this application and that Mr. Canada would be chairing the meeting for this application. Mr. Canada asked who was representing the applicant. Mike Garrepy, of Garrepy Planning Consultants, said he would be making the presentation tonight. He said we are here tonight to hear your input before we go any further. We would like for you to be comfortable with the proposal. Mr. Garrepy said that the application is for two properties totaling about 63 acres, zoned Special Commercial, and located just south of Route 101 and north of the Exeter town line. He said many people don't realize this is even part of Stratham. About 16 acres of the property extends into Exeter, however, we would be looking to contain the development within Stratham. He said that about 15 years ago there was a proposal to build a church on the property but it did not go forward. Mr. Garrepy said that they had spent several months looking at the property and the zoning and the potential uses. He said the greatest need that was identified, both

regionally and here in Stratham, was for more housing. He said we have settled on a townhouse style development. He said Mr. Connors' memo gives a good history of the site and the direction that we are looking to take. He said that a higher density garden style apartment project had initially been considered but the Town and the Fire Chief expressed concerns to only providing a single point of access to a higher density development. Because the property is surrounded by Route 101, an access drive would be constructed off of Stoneybrook Lane to serve the development. Mr. Garrepy stated the townhouses would be clustered but in no more than eight to a building and would conform to the Stratham Zoning Ordinance, which limits multi-family structures to no more than eight residential units per building. Mr. Garrepy stated they are looking at constructing mostly two-bedroom units, although some may be three-bedroom.

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Mr. Garrepy said that any development would need to cross Parker Brook. The expense of constructing a crossing appears to have tripped up the plans to construct a church on the property. Ms. Hollasch asked how traffic would access the site since Stoneybrook Lane is only accessible from the southbound lanes of Route 108. Mr. Garrepy said yes, but there is signalized access in the Town of Exeter through Finch Lane behind the McDonalds Restaurant. The layout of the development is mostly informed by the location of the wetlands since they occupy a large part of the site. He said that there are some utility easements that cross the property and they are still learning the terms of the easements and what types of uses are allowed or prohibited. He said that they are currently planning for a development that would have both public water and sewer connections. Mr. Garrepy stated once the architectural plans are refined they would be like to come back before the board for a second preliminary consultation and conceptual design review with notice to abutters for feedback. Mr. House gave a brief explanation of the layout of the units. Mr. Canada questioned how utilities will be coming from Stratham since the past history of this has not been workable. Mr. Garrepy stated he has spoken with a small group of folks from the Town of Exeter, not the Board of Selectmen, and have had positive feedback on this project. Mr. Garrepy stated test pits were performed and there is suitable soils for septic on this property, although it would be a better project if tied into the municipal system in Exeter. Mr. House stated the Convenient MD and daycare are currently on Exeter water and sewer system. Mr. Zaremba questioned if this project is 100% residential. Mr. Garrepy stated yes. Mr. Garrepy stated there is a significant crossing of Parkman Brook which is being looked at to determine what the best way to cross this with the least amount of impact. Mr. Garrepy stated there is a 2,100 foot roadway from the end of Stoneybrook Lane to the end of the cul de sac with a couple design options to help with life safety issues and they will work closely with the Fire Chief. Mr. Houghton asked if the new road could be reconfigured so it drops down and connects into the Stoneybrook Connector. Mr. Garrepy stated there may be a way but topographically challenging and they do not have ownership. Mr. Garrepy stated they will work with a traffic engineer to conduct a full traffic study. Ms. Hollasch asked for clarification of the property line. Mr. Garrepy explained and showed the board on the maps before them. Mr. Canada asked if the town allowed private roads. Mr. Connors stated yes and they must be built to town standards. Mr. Garrepy stated they will be meeting with the Town of Exeter next to discuss utilities.

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Mr. Garrepy explained there will need to be some Conditional Use Permits for the wetland

and buffer crossings, possibly some narrow parts of the road, etc. Mr. Canada stated 175 176 concern that an area zoned for and set aside for mixed uses being used exclusively for residential uses, and questioned if affordable, workforce housing would be incorporated into 177 the development. Mr. Garrepy explained that they analyzed the site and concluded it is not a 178 viable commercial site. Mr. Canada stated there are viable commercial uses for more 179 180 obscure spots. Mr. Garrepy explained the housing will not be restricted in rent or price but targeted towards those working in the area who might not otherwise find housing in the area 181 182 and will look at "workforce" housing if that is what the board would prefer. Mr. Garrepy explained that "workforce" housing is difficult without access to tax credits it makes it 183 nearly impossible to deliver that product and very challenging. Mr. Connors stated there is 184 another site in town that is being looked at to allow more density but the zoning will need to 185 be changed to allow for that. Ms. Hollasch questioned if there is a possibility for the portion 186 of the site closest to Stoneybrook Lane to be utilized as professional office space. Mr. 187 188 Garrepy stated they are working with Unitil to determine what uses are and are not permitted within the 100 foot easement area that is not currently being utilized. Mr. Connors said that 189 190 the plan currently shows part of the driveway encroaching into the Town of Exeter. It is possible you will need to obtain Exeter Planning Board approval for the access driveway, he 191 said. It's a legal questions we will have to research. The Board agreed the project is 192 intriguing and the potential is great but encouraged the applicant to look closer at how it can 193 194 relate to the commercial and workforce housing aspect of the project. Mr. Houghton voiced concern with traffic in the area due to the size and limitations of the existing road. 195 196

a. Proposed Revisions to the Site Plan Regulations relating to Planning Board Site Plan Review of applications:

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Mr. Connors stated the administrative board review process was reviewed by the board at the last Planning Board meeting and another option was added for board review. The Board could waive public hearings for small, minor, site plan revisions and would keep the process within the Planning Board's realm for approval. The process would involve a consent agenda process where it would be listed on the agenda, the abutters would not need to be notified or meet the public hearing requirements so the deadline would be less stringent for the applicants which would be 10 days in advance of the meeting and the board has the option to approve the consent agenda without opening discussion into an application. This would allow for an expedited process. Mr. Anderson favors the administrative plan review process previously discussed with the Board. Mr. Zaremba questioned approximately how many of these minor site plan revisions occur in a year. Mr. Connors stated the change of use does not currently require review so he is unsure of the number. Mr. Anderson stated if any of the five (5) department heads who will review the minor site plan do not approve it will come before the Planning Board. Ms. Hollasch asked how the department heads feel about the added workload for their schedules. Mr. Connors said he did not believe it would add considerably to their workloads. If they did not provide comments to the Town Planner, it would be assumed that they did not have any objection. Mr. Canada asked for clarification that the consent calendar proposal would be for small projects and not just changes in approved projects. Mr. Connors stated yes and the administrative review would be for small changes for approved projects or a

potential new change of use project under 3,000 square feet. Ms. Hollasch is in favor of the administrative review process. Mr. Canada and Mr. Houghton stated they are in favor of the option that allows the process to remain within the Planning Board. Mr. Houghton stated concern with the change of use and 3,0000 square feet limit as there are several properties on Route 108 at or under 3,000 square feet. Mr. Houghton stated some change of use is not minor and would be frowned upon in some sections of town. Mr. Houghton stated he agrees with simplifying the process but we need to ensure the proper control is reflective of the day to day realities are accounted for. He said the Town is fortunate to have an excellent staff, but there will always be staffing changes over time. This proposed process (brought forward by Mr. Connors tonight) is less of a departure from our current review process. Mr. Canada stated this is subject to review and Mr. Connors is not the final decision and he would like the full board, or any member of the board, bring it up for discussion. Mr. Zaremba agrees with the consent calendar as well. Mr. Anderson agreed. Ms. Hollasch prefers the "administrative" process and proposes item "a" be removed completely. Mr. Connors stated the language could be changed to make clear that any "change of use" would have to go before the Planning Board. Mr. House prefers the "expedited" process because of the different experiences of the Planning Board.

Mr. Canada made a motion to schedule a public hearing to adopt revisions to Section 3.3 of the Site Plan regulations to clarify when the planning board site plan review is required and to adopt a new Section 3.4 to incorporate an Expedited Planning Board review process described in the staff report dated July 30, 2021 with subsequent sections renumbered for September 1, 2021. Ms. Hollasch seconded the motion. Motion carried unanimously.

#### b. Planning Board Training Date:

Mr. Connors recommended Zoning Ordinance training for new members and a refresher, as it relates to legal requirements for the planning board. There has been some changes on the state level regarding housing appeals board and other case law which should be reviewed. Mr. Connors stated NH Municipal Association holds the training and their schedule does not allow for after 7:00 pm so there will be no applications accepted for the night selected to hold the training. Mr. Connors suggested October 20 or November 17 as potential dates. Mr. Connors will reach out to the NH Municipal Association to confirm the board's first choice to be October 20 at 7:00 pm and work with their availability.

#### c. Miscellaneous Community Planning Issues:

None brought forward.

### 5. Adjournment

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Mr. Anderson made a motion to adjourn at 8:36 pm. Ms. Hollasch seconded the motion. Motion carried unanimously.

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#### *Note(s):*

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- 1. Materials related to the above meeting are available for review at the Municipal Center during normal business hours. For more information, contact the Stratham Planning Office at 603-772-7391 ext. 147.
- 2. The Planning Board reserves the right to take item, out of order and to discuss and/or vote on items that are not listed on the agenda.