

Stratham Planning Board Meeting Minutes July 12, 2023 Stratham Municipal Center Time: 7:00 pm

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Members Present: Thomas House, Chair

David Canada, Vice Chair

Mike Houghton, Select Board's Representative

Chris Zaremba, Regular Member Nate Allison, Alternate Member

Members Absent: John Kunowski, Regular Member

Staff Present: Mark Connors, Director of Planning and Community Development

1. Call to Order/Roll Call

Mr. House called the meeting to order at 7:00 pm and took roll call. Mr. House appointed Mr. Allison as a voting member in place of Mr. Kunowski.

2. Approval of Minutes

a. June 21, 2023

Mr. Zaremba made a motion to approve the meeting minutes from June 21, 2023. Mr. Canada seconded the motion. All voted in favor and the motion was approved.

3. Public Hearing (Old Business):

a. JP Morgan Chase & Co. (Applicant) and NP Stratham LLC & Northstar Center LLC (Owners), Request for approval of a Site Plan and a Conditional Use Permit for a proposed 3,322 square foot Chase Bank with drive-thru service facilities and associated improvements at 20 Portsmouth Avenue (Tax Map 4, Lot 14). Application submitted by Bohler Engineering, 352 Turnpike Road, Southborough MA 01772. The applicant requested that this application, tabled from the June 21, 2023 meeting, be postponed to the August 2, 2023 Planning Board meeting.

Mr. Canada made a motion to continue the application for JP Morgan Chase & Co. to August 2, 2023. Mr. Houghton seconded the motion. All voted in favor and the motion was approved.

b. Bradford Sawler (Applicant and Owner), Request for approval of a Site Plan Application to convert approximately 1,000 square-feet of an existing residential property into office space for a building company and to construct additional parking areas at 240 Portsmouth Avenue (Tax Map 22, Lot 89), Zoned Route 33 Heritage District. Survey prepared by Boudreau Land Surveying, 2 Beatrice

Lane, Newmarket NH 03857. This application was tabled from the June 21, 2023 meeting.

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Mr. House asked Mr. Connors if he would like to present any new information to the Board.

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Mr. Connors directed the Board's attention to two plans submitted by the Applicant. One of the plans shows two new parking spaces on the south side of the lot that were added based on the discussion at the last Board meeting. The second plan shows one parking space in that area with the second space added to the northern end of the lot. Site plan changes from the last meeting include more parking added to the northern end of the lot and a 10-foot wide gravel access way to the rear of the property. The plans have been changed to note a one-way driveway configuration with the northern end being the entrance and the southern end being the exit.

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Mr. Connors noted that Portsmouth Avenue is a State road and therefore requires review by the NH Department of Transportation (DOT). DOT typically requires applicants to meet current requirements. Mr. Connors presumes that the current driveway width at Portsmouth Avenue might be wider than DOT will allow. The Board could postpone review of the application pending DOT's review. Typically that would be a condition of approval but because this driveway is old, there might be some significant changes required by DOT. Mr. Canada asked if that would significantly delay the project. Mr. Connors replied that it would at least provide more information to the Board regarding one-way access and curb width. Mr. Canada asked why the Town is involved with DOT enforcement. Mr. Connors replied that the overall traffic pattern of the site is under the purview of the Board. Mr. Canada stated that if DOT does not like the configuration then DOT can require changes and he does not understand why it would be a condition of the Board's review. Mr. Connors replied that DOT could require significant changes that would change the site plan. Mr. Canada and Mr. Houghton replied then the Applicant would return to the Board. Mr. Sawler stated that he spoke with a DOT staff member yesterday who is familiar with the property and he did not indicate any concern with the driveway width, but Mr. Sawler acknowledges that the DOT staffer had not fully reviewed the plans yet. Mr. Connors asked if DOT mentioned a requirement for a one-way driveway. Mr. Sawler replied that DOT said they do prefer one-way and would like up to two 'Do Not Enter' signs at the exit and that DOT prefers to not have 'Enter Only' signs as the signs at the exit are sufficient. DOT would also like a painted stop bar and stop sign at the exit. Mr. House asked if DOT instructed Mr. Sawler where to put the stop bar with regards to the location in the right-of-way or on the subject property. Mr. Sawler replied that DOT has not seen the plan yet and he made a note to review the placement with DOT. Mr. House suggested that the width of the entrance and exit be added to the plan.

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Mr. Zaremba asked if the Board is reviewing the plan dated July 11, 2023. Mr. Connors replied that he included both the July 10th and July 11th plans in case there were some aspects of each plan that the Board prefers.

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Mr. House asked Mr. Connors if the Board previously determined that the application is complete and if the Board opened the public hearing. Mr. Connors replied that he does not recall if the Board voted on a complete application and that is typically done before the public hearing is opened. It was determined that the public hearing has not been opened officially and that this discussion is a consultation.

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Mr. House discussed the six parking spots at the northern end of the property and presumed that one of the residential unit dwellers would need to park there. Mr. Sawler replied that there are currently only two or three cars for the units and that would be a fourth spot to meet zoning

requirements.

Mr. House asked if Mr. Sawler has applied to NHDES for review of the septic system capacity. Mr. Sawler replied that he has not.

Mr. House commented that the sixth parking spot on the northern end looks difficult to maneuver. Mr. Sawler replied it depends on the quality of the driver. Mr. Allison commented that to access that space there is no T off to the side and that a driver may have to back into the space. Mr. Zaremba asked why was one of the parking spaces from the southern end moved to the northern end. Mr. Sawler replied that he and Mr. Connors discussed limiting the amount of parking near the drinking water well. Mr. Sawler suggested that the six parking spaces could be rotated further to ease the maneuvering. Mr. Canada commented that it appears that the snow storage area will be block by cars. Mr. Sawler agreed that is the case if a car is parked in the sixth spot during plowing, but that is a common occurrence in any parking lot. If it is an overnight storm, there wouldn't be anyone parked there. Mr. Canada asked if that is tenant parking. Mr. Sawler replied no, that it is business parking. He explained that currently the tenants are on their own until they leave for the day and then the plowing is completed at the end. Mr. Zaremba commented that the parking is tight, but he does not have a suggestion as to where else to put parking. Mr. House approached the screen and suggested rotating some parking spaces. Mr. Connors commented that with the sixth parking space it will be tight to enter it, but even more challenging to exit.

Mr. House commented that softening turning radius on the left side of the curb entering the property would be helpful for accessing parking. Mr. Sawler understands.

Mr. Sawler suggested that he could shift the parking area towards the proposed 10-foot wide gravel access. Mr. Zaremba asked if the gravel would be a parking spot and an access. Mr. Sawler replied it would not really be a parking spot, but access for a vehicle to access the shed.

Mr. Zaremba commented that nine parking spots are displayed but the project only needs seven. Mr. Connors replied that there are five employees and the residential units require four spaces and agreed that seven is the requirement, but in practice nine are needed. Mr. Sawler replied that in practice he needs only eight – three for tenants with two or three vehicles. Mr. House replied that the residential requirement is four and he has five employees, so nine spots are needed. Mr. Houghton commented that shifting the parking could inhibit access to the shed. Mr. Sawler replied that is only if someone is parked in the handicapped parking spot. He added that only two employees will work all day at the property and that he is in and out of the business throughout the day. Mr. House commented that it would only be the hatched handicapped parking access and not the actual vehicle parking that would overlap into the shed access lane. He added that the hatched handicapped access would need to be pavement and not gravel. Mr. Sawler agreed.

Mr. Connors commented that the width of the exit is very welcoming to traffic potentially entering and he recommends narrowing it or reversing the entrance and exit. Mr. Sawler does not have a preference either way. He chose the entrance to be closer to the business.

Mr. Allison commented that the proposed rain garden could be moved and redesigned to allow the parking to shift farther back towards the wetlands buffer thereby giving more room for maneuvering.

Mr. House asked how wide the one-way driveway is. Mr. Sawler replied at the house it is 19 feet

and gets slightly narrower at points. Mr. House commented that Mr. Sawler should be cautious of landscape plantings affecting the line of sight at the northerly end. Mr. Houghton commented that switching the entrance and exit would assist with that. Mr. House commented that Mr. Sawler previously stated that not many clients come to the site, so there will not be a lot of traffic. Mr. Sawler replied clients only come to the office about three to six times per month.

Mr. House asked for details on the dumpster fencing. Mr. Sawler is considering a wooden stockade fence and asked if the Board has a preference. Mr. Zaremba asked if there are requirements for fencing in the Heritage District. Mr. Connors replied that for screening, there is a six-foot requirement. Mr. Connors will review the ordinance to determine if the fencing material is prescribed.

Mr. Houghton commented on the northerly section parking and suggested a drainage swale instead of a rain garden and angling it differently to pick up space. Mr. Sawler agreed to review that.

Mr. House asked if the dumpster is within the wetlands buffer. Mr. Sawler will have the surveyor extend the buffer line on the site plan to the property line. Mr. House asked if the dumpster can be within the wetlands buffer. Mr. Connors replied it can be within the buffer but not within the setback. It was noted there may be a typo on the plan showing a 56-foot vs. 50-foot buffer on the southern end of the lot. Mr. Sawler will check on that. Mr. Canada asked if the Board can grant a waiver to put the dumpster in the wetlands buffer. Mr. Connors replied that it cannot be within the 25-foot no disturbance area. Mr. Allison commented that it may be outside both the setback and the buffer and that the site plan is lacking the information. Mr. Sawler believes it is within the 50-foot buffer, but not the 25-foot setback. Mr. House agrees.

Mr. Zaremba asked if the 'Do Not Enter' signs are DOT signs or are regulated under the Zoning Ordinance. Mr. Sawler replied that DOT told him they are DOT signs. Mr. Zaremba asked if they are required to be DOT signs. Mr. Connors replied that they need to be the standard DOT signs. Mr. Connors suggested that Mr. Sawler schedule a meeting with DOT and Mr. Connors to have an initial site plan consultation. Mr. Connors believes the 5 space configuration works better than 6 spaces in the northern end. Mr. Zaremba asked Mr. Sawler if eight spaces are sufficient for his project particularly if Mr. Sawler parks his personal truck on the gravel. Mr. Sawler said eight would be sufficient. There was a discussion regarding how much parking is needed vs. how much parking is allowed and if a waiver is required. It was determined that eight parking spaces are sufficient for the need. Mr. House commented that future tenants might utilize a total of four parking spaces.

Mr. Allison questioned if the entrance could be moved north of the telephone pole to allow more space for maneuvering in and out of the parking at the northern end. Mr. Sawler prefers to not take on the expense of moving that entrance. Mr. Allison acknowledges the cost but stated that it makes the circulation plan more functional and the parking spaces more accessible. Mr. Sawler believes he can achieve the same result by reversing the one-way direction to south to north. Mr. Allison commented that if the entrance remains at the northern end, it would be a tight right turn in, but if the entrance is at the southern end, it is a gradual right turn in. He believes it looks preferable to have the one-way direction from the south to the north. Mr. Sawler agreed with Mr. Allison's comments.

Mr. Zaremba asked if changing the one-way direction will affect the trash pickup. Mr. Sawler replied that the trash truck would have to turn around on the property to complete the pickup.

Mr. House asked if Mr. Sawler consulted with Mr. Connors regarding stormwater requirements. Mr. Connors replied yes and that Mr. Sawler added a rain garden to the plan. Mr. Zaremba asked if the rain garden can be within the 25-foot no disturbance buffer. Mr. Connors replied it cannot be within the buffer.

Mr. House asked why there are two sets of overhead wires coming into the building in the same location. Mr. Sawler replied that he believes one set is an old communications cable and that the northerly line is the electrical service.

Mr. Connors requested that more plantings be added to the landscaping plan for screening. He believes it is a relatively low cost way to beautify the property. Mr. Connors asked if the existing vegetation will be maintained. Mr. Sawler replied yes except for one dead tree that will be removed.

Mr. House asked if bollards should be installed between the driveway and the building. Mr. Connors replied it would be a good idea for one end of the building where there will be more traffic.

Mr. House asked what kind of lighting is proposed for the new parking area. Mr. Sawler replied a flood light on the corner of the building would be helpful, but he had not considered more than that. Mr. Sawler asked if the Board would like more lighting specific to the parking. Mr. House replied yes and to take into account dark sky lighting standards.

Mr. House reminded Mr. Sawler to consult with NH DES on the septic capacity.

Mr. House asked what is the Heritage plaque mentioned in the application. Mr. Canada replied that it is a brass plaque with a short description about the historical part of the building. Mr. Sawler added that he hasn't had a chance to connect with Nate Merrill from the Heritage Commission.

Mr. Houghton commented on the parking lot lighting that he prefers a motion sensing light that does not stay on all night. Mr. Sawler will look into that. Mr. House summarized that the lighting plan should focus on safety but not be on all night disturbing the neighbors.

Mr. House asked if the Board should address the waivers. Mr. Houghton asked if the public hearing has been opened. Mr. Canada added that the board also needs to determine if the application is complete. Mr. Connors does not believe the hearing was opened as it was not recorded in the minutes from the last meeting. He advised that the Board should open the hearing and make a determination if the application is complete. Mr. House asked Mr. Connors if he believes the application is complete. Mr. Connors replied that because there are a number of items to change on the plan, he advises the Board to wait until the changes are submitted instead of creating conditions of approval. Mr. House agrees with Mr. Connors. He asked Mr. Sawler to make the changes and asked if he could attend the next meeting. Mr. Sawler agreed.

4. Other Business:

a. The Planning Board entered a non-public session, permitted under RSA 91-A:3 for the purposes of consideration or negotiation of pending claims or litigation. Mr. House recused himself from the discussion and Mr. Canada chaired the discussion.

Mr. Houghton made a motion to enter into a non-public session at 8:03 pm as permitted under RSA 91-A:3 to discuss matters that may affect the reputation of others and legal matters. Mr. Zaremba seconded the motion. All voted in favor and the motion was approved.

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Mr. Houghton made a motion to exit the non-public session at 8:28 pm. Mr. Zaremba seconded the motion. All voted in favor and the motion was approved.

Mr. Houghton made a motion to seal the minutes at 8:28 pm. Mr. Zaremba seconded the motion. All voted in favor and the motion was approved.

The Planning Board re-entered the public meeting and Mr. House returned to chair the Board at 8:29 pm.

b. Discussion of proposed revisions to the Site Plan and Subdivision Regulations (continued)

Mr. Connors presented some proposed changes to the Site Plan Regulations. One change to consider is to address certified mail that is not timely delivered to abutters. Staff were notified in a recent Zoning case where the abutters were on vacation when the notice of certified mail was delivered. The abutters were not able to get to the post office until after the hearing. The length of time between delivery attempts was significant. Mr. Connors suggested raising the abutter notice fees by \$1.00 to add a second envelope by regular delivery. Mr. Connors noted that we are not required to do this by RSA, but there were two abutters who were concerned. Mr. Allison and Mr. House think it is a good idea. Mr. Houghton commented that \$1.00 might not be enough to cover the cost of postage, mailing materials, and staff time. Mr. Zaremba asked what the current mailing costs are. Mr. Connors replied that certified postage is almost \$5.00 and the Town charges \$8.00 per abutter. Mr. Houghton commented that he doesn't have all of the facts and just wants to make sure that the Town is not at a financial disadvantage. Mr. Canada asked if the applicant provides mailing labels. Mr. Connors replied yes and that the Town provides the paper, envelopes, and staff time. Mr. Allison commented that the Town would just charge more for the process. He thinks the \$1.00 increase is reasonable. Mr. Canada agrees that \$1.00 is sufficient. Mr. Connors added that since postage is only \$0.66 currently, then the additional money will cover our costs. Mr. House asked what would be the additional costs. Mr. Connors replied ink, paper, envelopes, and a little bit more staff time. Mr. Houghton believes it would be more than \$1.00 because the process is being done twice. He believes it is a great idea and that we should do it, but the fee should be appropriate. Mr. Canada asked if the Select Board sets the fees. Mr. Connors replied that the Planning Board sets planning fees. Mr. Connors suggests \$1.50. Mr. Canada suggested rounding the total to \$10 per abutter. Mr. Connors added that when the Town sends enforcement letters they send them by both certified and regular mail. The discussion continued regarding the problem and solutions. Mr. Connors summarized that the final Board decision is to add a regular mailing and increase the total mailing cost to \$10.00.

Mr. Connors presented thoughts on changes to landscaping requirements. The Town Center and Gateway Districts have their own landscaping requirements in the Zoning Ordinance which differ from the Site Plan Regulations. He recommends consolidating all landscaping requirements into the Site Plan Regulations. Board members agree that reviewing the requirements in one document is easier. Mr. Connors presented additional examples of eliminating confusing language on landscaping requirements, changing qualitative standards to quantitative standards, and eliminating language that is difficult to enforce. The Board agreed to review draft changes prepared by Mr. Connors at a future meeting.

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291	c.	Miscellaneous Community Planning Issues

Mr. Connors stated that the grand opening for Optima is July 12th, 2023. Mr. Connors plans to attend and asked if a Board member could attend as well. No board members are available to attend.

5. Adjournment

Mr. Zaremba made a motion to adjourn the meeting at 9:04 pm. Mr. Canada seconded the motion. All voted in favor and the motion was approved.